



Investing in Irrigation Systems in India How are we doing?

Despite increasing expenditures for major & medium irrigation

- > Increasing dependence on alternate sources
- ➤ Increasing gap between irrigation potential created and utilized (IPC IPU)



SOURCE: Shah 2009, CWC 2017





How are O&M costs assessed?





Budgetary provisions for O&M costs

Nearly 4 decades of norms

1983	8 th Finance Commission	INR 100/ha
1987	9 th Finance Commission	Differentiated charges: (1) utilised (INR 180/ha), (2) unutilised (INR 60/ha)
1991	Vaidyanathan Committee	Highlighted norms for assessing O&M cost, advised states to self-assess
1992/98	10 th , 11 th Finance Commission	O&M cost at constant inflation rate - ratio 3:1 for utilised: unutilised
2002	12 th Finance Commission	(1) INR 600/ha, (2) INR 300/ha, Ratio changes to 2:1
2007		
2007	13th Finance Commission	(1) INR 1175/ha, (2) INR 588/ha, To be inflated per year @ 5%
2012		
2013	14 th Finance Commission	No comment on O&M costs
↓		

▼ Budget projections for all states continue to be based on FC recommendations





Budgetary provisions for O&M costs Support vs. requirements



Actual O&M costs depend on several factors

- Size, design, location
- Use pattern (multiple vs single purpose)
- Age, physical condition of the system
- Quality of construction etc.

But norms remain the same for all the systems

Irrespective of:

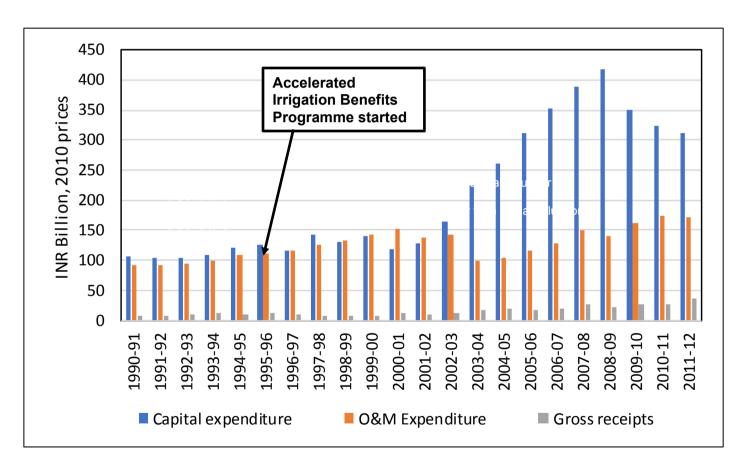
- Revenue collected as user fee
- Nature of the institution operating and maintaining
- O&M requirements of the system

Budgetary support provided for O&M may differ significantly from requirements





Capital & O&M expenditures, gross receipts Trends



Growth in O&M expenditures & gross receipts have not kept pace with capex investments

SOURCE: Malik et. al, 2014; CWC 2017





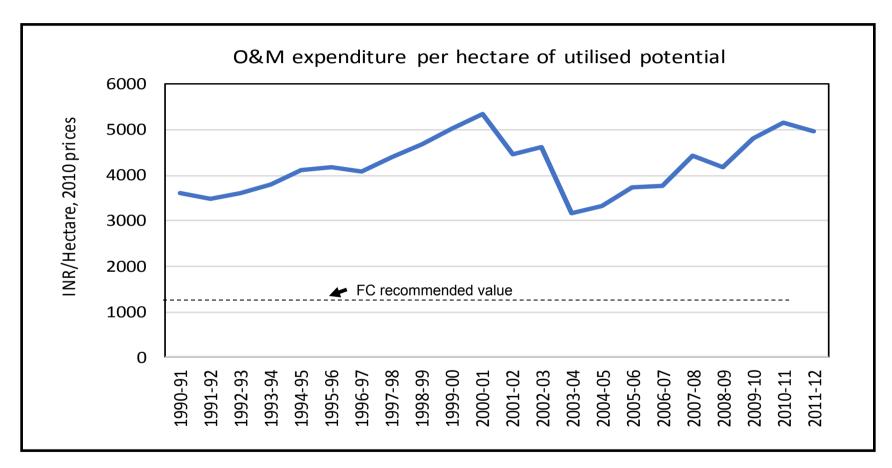
How is the allocated budget for O&M being spent?







Closer look at O&M expenditures



Actual expenditure per hectare is higher than FC recommendations





What constitutes O&M costs?



O&M includes the following

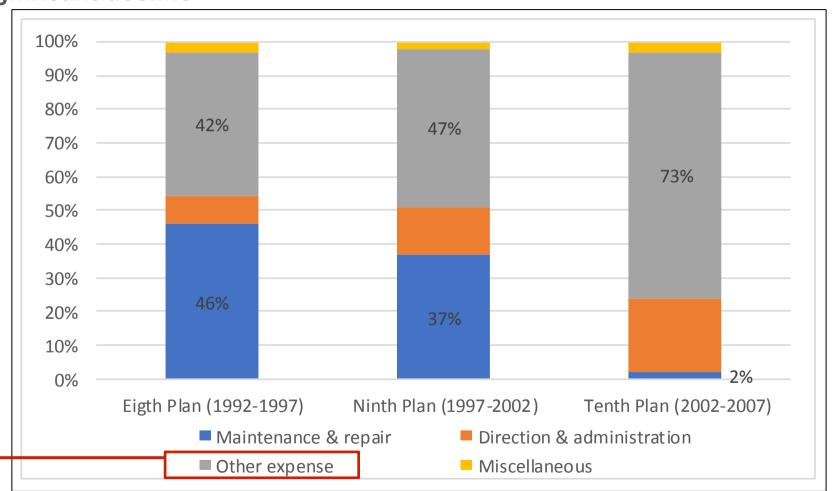
- Direction & Administration
- Machinery & Equipment
- Maintenance & Repair
- Miscellaneous
- ✓ Training
- ✓ Research
- ✓ Survey & Investigation
- ✓ Suspense
- Other expenses





Maintenance & repair expenditure

Significant decline



→Extension & improvement of completed projects & expenditure on unapproved projects





Gross receipts and irrigation water tariffs







Determining irrigation water tariffs

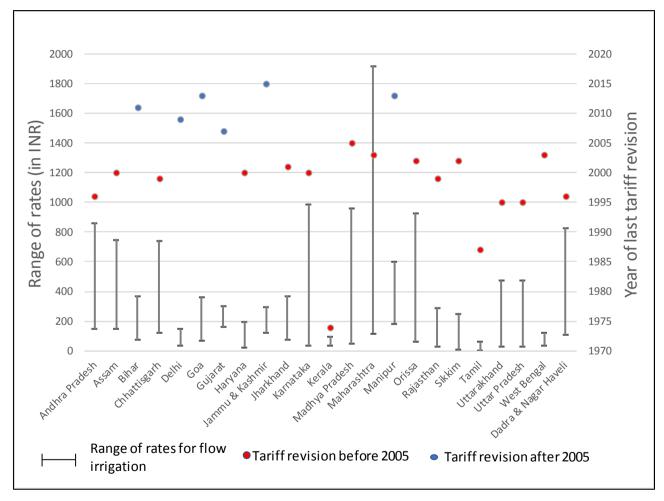
	Type of source (Major, Medium, Minor or canal commands)	Irrigation type (flow or lift)	Crop type	Crop season
Andhra Pradesh	✓	×	✓	✓
Karnataka	×	✓	✓	×
Madhya Pradesh	×	✓	✓	✓
Maharashtra	×	✓	✓	✓
Punjab	×	✓	×	✓
Haryana	✓	✓	✓	✓
Tamil Nadu	✓	✓	✓	✓

SOURCE: CWC 2017 | 11





What is the range of tariffs?



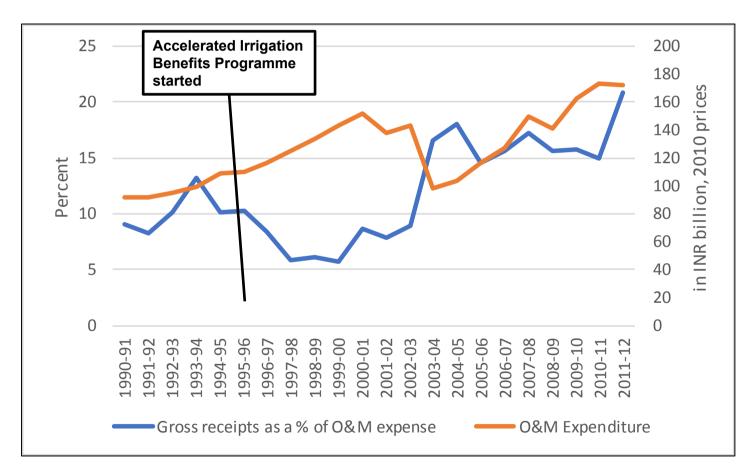
Most states/UTs have last revised tariffs before 2005





Rate of recovery

Increased 10 percentage points in 20 years but it still remains low



Is this rate of recovery enough to finance O&M?

SOURCE: CWC 2017; CEEW 2011 13





Key questions

How should the cost of O&M be determined?

How should O&M be financed (public vs receipts)?

